
Annual Plan



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ANNUAL PLAN

The City of Norfolk is an entitlement city for receipt of Community Development Block Grant (CDBG), HOME Investment Partnership (HOME) and Emergency Solutions Grant (ESG) funds distributed by the U.S. Department of Housing and Urban Development (HUD). As required by federal regulations, HUD entitlement funds must be used to support projects that assist low-income residents, remove slum and/or blight, or respond to urgent needs (disaster relief). Eligible activities include affordable housing projects such as rehabilitation, homebuyer assistance, public services and improvements to public facilities, such as parks, streets, and community centers.

HUD regulations require that every three to five years participating jurisdictions prepare a Consolidated Plan. The Plan is a comprehensive planning document that details how the city will spend its federal funding during the five-year period. It also identifies opportunities for strategic planning and resident participation using a comprehensive approach. The Consolidated Plan enables the city, community-based organizations, and citizens to provide input that directs the scope of activities upon which to focus during the plan period.

For the current Consolidated Plan period (FY 2022 – FY 2026), the city will continue to focus on programs and services designed to benefit low-income residents of Norfolk. Efforts outlined in the Consolidated Plan are identified utilizing HUD's Performance Objectives: Provide Decent Housing, Create Suitable Living Environments, and Create Economic Opportunities.

During the five-year period, the city must prepare Annual Action Plans. The Annual Action Plan is a summary of the annual objectives that the City of Norfolk expects to achieve during the upcoming year. The Plan describes the activities to be undertaken, the funding recommendations for those objectives, affordable housing goals, homeless needs, barriers to affordable housing, and community development objectives. It describes priority projects for neighborhood revitalization, public improvements, housing development, economic development, public services, and activities to reduce homelessness. Fiscal Year 2023 is the second year of the City of Norfolk's FY 2022 through FY 2026 Consolidated Plan period.

CDBG Entitlement	4,554,454
CDBG Local Account	35,000
CDBG Prior Year Re-appropriation	0
CDBG Program Income (estimated)	0
Total Community Development Block Grant Program	4,589,454
Emergency Solutions Grant (ESG) Program	384,637
HOME Investment Partnership Grant	1,246,498
HOME Prior Year Re-appropriation	0
HOME Program Income & Recaptured Funds	211,114
Total HOME Program	1,457,612
Total Resources	6,431,703

Community Development Block Grant Program (CDBG)

The CDBG Program was created over 40 years ago under the administration of President Gerald R. Ford. The CDBG Program allows local officials and residents unprecedented flexibility in designing programs within a wide range of eligible activities. Since its inception, the goal of the CDBG program has remained the same: to encourage more broadly conceived community development projects and expand housing opportunities for people living in low- to moderate- income households. The city's proposed budget for the FY 2023 CDBG Entitlement Program is \$6,431,703.

COMPARISON OF GRANT RESOURCES - FY 2022 to FY 2023				
	FY 2022 Adopted	FY 2023 Proposed	Inc/Dec Amount	% Difference
CDBG Entitlement	4,488,314	4,554,454	66,140	1.47%
CDBG Local Account	1,237,798	35,000	-1,202,798	-97.17%
CDBG Prior Year Re-appropriation	0	0	0	0
CDBG Program Income	1,300,000	0	-1,300,000	-100%
CDBG Total	7,026,112	4,589,454	-2,436,658	-34.69%
ESG Total	384,637	384,637	0	0%
HOME Entitlement	1,246,498	1,246,498	0	0%
HOME Prior Year Re-appropriation	32,000	0	-32,000	-100%
HOME Program Income	19,625	211,114	191,489	975.74%
HOME Total	1,298,123	1,457,612	159,489	12.29%
Grand Total	8,708,872	6,431,703	-2,277,169	-26.15%

CDBG entitlement is divided into three sections: public service, administration, and project use.

HOME Investment Partnerships Program (HOME)

HOME Program funds are used to provide income-qualified first-time home buyers with an opportunity to become homeowners. The HOME Program also supports tenant-based rental assistance for previously homeless individuals, as a resource in its efforts to end homelessness. Funds also support the new construction of affordable single-family homes through partnerships with local Community Housing Development Organizations (CHDOs).

Emergency Solutions Grant Program (ESG)

The ESG program provides funding to: (1) engage homeless individuals and families living on the street; (2) improve the number and quality of emergency shelters for homeless individuals and families; (3) help operate these shelters; (4) provide essential services to shelter residents, (5) rapidly rehouse homeless individuals and families, and (6) prevent families/individuals from becoming homeless.

Administration of HUD Entitlement Programs

The Department of Housing and Community Development administers the HUD Entitlement Program. This operational relationship facilitates the opportunity to effectively utilize the HUD entitlement program to achieve city priorities.

Community Development Public Service	FY 2021 Adopted	FY 2022 Adopted	FY 2023 Proposed
LGBT Life Center CHAP Norfolk	33,840	33,840	38,285
LGBT Life Center Mental Health Services	0	0	59,724
The Up Center Parents as Teachers	22,561	22,561	0
Department of Economic Development Norfolk Works	75,238	75,238	0
Department of Human Services Emergency Utilities Payment Program	57,000	28,500	0
Foodbank of Southeastern Virginia Lead the Effort to Eliminate Hunger in Norfolk	24,827	0	75,000
ForKids Permanent Supportive Housing Solutions	17,122	0	35,000
NHRA HomeNet Program	56,894	56,894	60,000
Norfolk Police Department Crisis Intervention Team (CIT) Assessment Center	50,000	50,000	0
Norfolk Community Services Board Crisis Intervention Team (CIT) Assess	64,208	33,000	0
Norfolk Community Services Board TBRA Housing Case Management	0	0	122,402
Park Place Health and Dental Clinic Park Place Health and Dental Clinic Program	30,080	30,080	35,000
St. Columba Ecumenical Ministries Homeless Advocate and Day Center Assistant	13,743	20,653	35,000
St. Columba Ecumenical Ministries Next Step Transitional Housing	18,834	20,000	0
The Planning Council Continuum of Care	32,367	58,475	58,475
The Planning Council ShelterLink Program	9,553	0	0
The Salvation Army HOPE Day Center Program	81,465	81,465	0
The Salvation Army HOPE Village Transitional Housing	25,000	25,000	0
Virginia Supportive Housing Gosnold and Church Street Station Apartments	45,000	90,000	90,000
Total CDBG Public Service	657,732	625,706	608,886

Community Development Project Use/Planning and Administration	FY 2021 Adopted	FY 2022 Adopted	FY 2023 Proposed
Department of Housing and Community Development- Renovate Norfolk	0	500,000	500,000
Department of Economic Development Capital Access Program (Reimbursable Grants)	300,000	400,000	420,000
Department of Economic Development Capital Access Program (Micro Enterprise Grants)	0	60,000	60,000
City of Norfolk Grant Administration and Planning	300,000	690,406	830,568
Hunton YMCA Acquisition	0	0	1,000,000
Office of Resilience St. Paul's Area Transformation Road Design	975,000	130,000	0
Recreation, Parks and Open Space Oakmont North Park and Playground Improvements	0	600,000	0
Section 108 Loan Debt Service (Richard A Tucker Memorial Library)	700,000	2,050,000	0
Norfolk Fire-Rescue Department Fire Station 11 Construction	1,850,000	1,350,000	1,000,000
Norfolk Office of Resilience Ohio Creek Watershed Project	1,108,158	620,000	0
Accessible Space, Inc- The Anchorage Apartments Capital Improvement Project	0	0	170,000
Total CDBG Project Use	5,233,158	6,400,406	3,980,568

Emergency Solutions Grant Program	FY 2021 Adopted	FY 2022 Adopted	FY 2023 Proposed
ForKids, Inc. Haven House Emergency Shelter Program	51,441	51,441	72,000
For Kids, Inc. Homeless Prevention Program	79,180	68,159	64,069
ForKids, Inc. Rapid Re-housing	71,983	61,340	61,068
City of Norfolk Grant Administration	28,896	28,137	28,800
Norfolk Community Services Board Street Outreach	45,059	54,424	0
St. Columba Ecumenical Ministries, Inc. Emergency Day Shelter	37,062	26,072	26,872
The Salvation Army HOPE Emergency Shelter Program	35,704	38,000	56,828

Emergency Solutions Grant Program	FY 2021 Adopted	FY 2022 Adopted	FY 2023 Proposed
YWCA of South Hampton Roads Women In Crisis Emergency Shelter Program	35,964	57,064	75,000
Total Emergency Solutions Grant Program	385,289	384,637	384,637

HOME Investment Partnership Program	FY 2021 Adopted	FY 2022 Adopted	FY 2023 Proposed
NRHA Community Housing Development Organization Set Aside	190,780	187,000	187,000
Department of Human Services HART Program	100,000	0	0
NRHA HOME Administration	119,134	124,649	124,600
NRHA Homebuyer Assistance Program	756,790	750,000	846,012
Norfolk Community Services Board Tenant-Based Rental Assistance	343,800	236,474	300,000
Total HOME Investment Partnership Program	1,510,504	1,298,123	1,457,612

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